

MEETING #15 - April 13

At a regular meeting (#1) of the Madison County Board of Supervisors on April 13, 2021 at 4:00 p.m. in the War Memorial Building courtroom at 2 S Main Street:

PRESENT R. Clay Jackson, Chair
 Charlotte Hoffman, Vice-Chair
 Kevin McGhee, Member
 Amber Foster, Member
 Carty Yowell, Member
 Jack Hobbs, County Administrator
 Sean Gregg, County Attorney
 Jacqueline Frye, Deputy Clerk

Call to Order, Determine Quorum, Pledge of Allegiance & Moment of Silence Determine Presence of a Quorum/Adopt Agenda

Chairman Jackson advised that a quorum was present.

Chairman Jackson called for the following amendments to today's Agenda:

1. Add the following:

<i>Madison Primary School (Various - list provided)</i>	<i>\$695,830.49</i>
<i>Public Radio System</i>	<i>Mission Critical Partners 2,560.83</i>
	<i>Community Wireless Structures 2,000.00</i>
<i>Admin Bldg. Renovation</i>	<i>Norman Smith Architecture 2,100.00</i>
	<i>Clark Nexsen (tentative) 262,680.67</i>
	<i>With a total cap of \$965,171.99</i>

To the Consent Agenda

2. Add:

- *Item 4a (Discussion on the Application for the Cell Tower at Hoover Ridge)*

3. Move:

- *6a (Report on Meeting with Orange Family Physicians) and*
- *5 (Presentation: Status Report on Marcus Alert Systems*

To Special Appearances

Supervisor McGhee moved to adopt the Agenda as amended, seconded by Supervisor Foster. *Aye: Jackson, Hoffman, McGhee, Foster, Yowell. Nay: (0).*

Public Comment

Chairman Jackson opened the floor for public comment. With no comment(s) being brought forth, the opportunity was closed.

Special Appearances

6a. Report on Meeting with Orange Family Physicians (Hoffman & Wilks): Jamie Wilks, Building Official, provided a brief overview of the Orange Family Physicians' proposal to occupy the old Wellspring Healthcare building on Rt. 29N in Madison; the general contractor submitted a set of plans and other pertinent information, but have initiated construction without attaining the appropriate permit; a request to discontinue work has been issued until all permits have been attained; an asbestos survey will also be required due to the age of the structure; the plans that have been submitted will need some corrections due to state code guidelines which weren't met; also noted that framework has begun on a very small restroom which doesn't conform to state code requirements; meeting scheduled later this week to discuss:

- Necessary changes

and to:

- Purchase the necessary permits
- Attain a more detailed scope of work

Supervisor Hoffman advised that she met with Ms. Barbara Lohr, Manager, and she advised that the healthcare facility wants to do the right thing and conform to all appropriate and necessary guidelines; also noted that the addition to the building was added in 1997 and may not need to be surveyed for asbestos; advised that the current plan is to:

- Open in July
- Have LabCorp technicians on site
- Operate Monday through Friday from 8 a.m. to 5 p.m. with two (2) physicians and one (1) practitioner
- Physicians at the Orange healthcare facility will rotate every other day with the Madison office
- Board members are invited to take a tour of the facility
- Walk-in patients will be accepted
- Physical therapy services will be held in the basement of the facility
- The office will assist the Madison Free Clinic with blood work screening/assessment

Reference was made to the small bathroom that Ms. Lohr has indicated is being deemed for use by parents with young children so as to eliminate the need for them to use the full-size restroom that will also be handicap accessible. In closing, it was noted that the exterior paint on the existing building will be changed from its present status, and that the reopening of the building to provide healthcare services to the County will be a definite asset.

Mr. Wilks advised that if the plan involved moving into the building without making any changes, no permits or a detailed scope of work wouldn't been necessary; noted that all appear to be excited about having a healthcare facility in the County.

410 N. Main Street:

The County Administrator made reference to the recent relocation of staff from 414 N. Main Street to 410 N. Main Street; anyone desiring to take a tour of the newly renovated space was invited to stop by the building.

Danny Crigler (L&D Coates) complimented the County Building Department on how they handled the inspection process at the Madison Primary School.

5. Presentation: Status of Marcus Alert System: Brian Gordon, Director of Emergency provided highlights on the Marcus Alert System that will become effective July 1, 2021 and will consist of a voluntary database; several meetings have been held over the past several weeks (with Mr. LaGraffe and a Triage Group) to discuss the development of a behavioral health response to assist those with health crisis secondary to mental illness, substance abuse, developmental disabilities, or any combination thereof; County will be required to establish a voluntary database to provide information on all of the aforementioned health issues. Currently, there is a Smart 911 program (nine [9] jurisdictions within the State) currently in place within two (2) jurisdictions within our immediate region; the program allows all registered numbers that call the EOC to show up in the database; the cost to launch the program will be about program will cost \$11,500 annually and an additional \$11,000 for the initial start-up, which can be covered by the Coronavirus Relief Act for one (1) year, but will more than likely be the responsibility of the County once the relief funds have been depleted. Discussions focused on the possibility of having the regional CSB's assume responsibility for the database allow all entities to have access, which would take the County out of the equation; however, if not, the County will need to have something in place by July 1, 2021; the program will also call for additional training for dispatchers on how to handle these calls with proficiency.

Jim LaGraffe, RRCSB, commended Mr. Gordon for his level of expertise on today's topic, for representing our region, and for having the necessary technological expertise; the Smart 911 system was discussed at a recent RRCSB meeting; the local implementation team preferred that the CSB's assume responsibility of the voluntary database due to the fact it's felt that those who are most marginalized and less trusting of law enforcement may be unwilling to provide voluntary information into a database, but may be more willing to cooperate with CSB personnel instead; RRCS IT staff was consulted about the possible implementation of the database. It was further noted that at this time, there are no specific requirements in place to advise what the voluntary database should consist of; therefore, more direction will be necessary before any type of implementation can be initiated.

In closing, Mr. Gordon advised that there is currently no model of the proposed voluntary database to follow.

- *Chairman Jackson: Encouraged the County to allow the CSB to manage the voluntary database and thanked Mr. LaGraffe for today's input*

Consent Agenda

2. A. Approve Minutes from the March 23, 2021 Meeting

- B. Approve Minutes from the April 7, 2021 Meeting
C. Approve Payment of Invoices from Bond Proceeds

Madison Primary School	Various (see list)	\$695,840.49
Public Radio System	Mission Critical Partners	2,560.83
	Community Wireless Structures	2,000.00
Admin Bldg. Renovation	Norman Smith Architecture	2,100.00
	Clark Nexsen (tentative)	<u>262,680.67</u>
	Total (NTE)	\$965,171.99

Supervisor Hoffman moved that the Board adopt the Consent Agenda as presented, seconded by Supervisor McGhee. **Aye: Jackson, Hoffman, McGhee, Foster, Yowell. Nay: (0).**

Constitutional Officers, County Departments, Committees & Organizations

EMS: Noah Hillstrom, Director of Emergency Medical Services, advised of the following highlights:

- Total calls toned: 113
- Average in-County response time to the scene 9 minutes
- Will be on vacation from April 18-25; Gavin Helm will be in charge during that time frame.

Department of Social Services: Valerie Ward, Director of Social Services, advised that all is going well; her department is fully staffed; will be initiating a community outreach with MESA and the Madison Free Clinic to ensure that those eligible for medical, food and housing assistance are taken care of.

Economic Development & Tourism: Tracey Gardner, Director of Economic Development & Tourism, provided the following highlights from her departmental report:

- The medical marijuana facility request is now before the Pharmaceutical Board as a civil suit - next hearing is scheduled for June 25, 2021 in Henrico, VA; t
- Market Place plans to open in May 2021 (will serve as a specialty store offering a variety of items (i.e. foods, household items, etc.)
- Health and wellness ribbon cutting held on March 20th;
- Chris Snyder from Rep. Good's office started using the Conference Room March 24th. He plans to do that on the 4th Wednesdays from 1pm-4pm to meet with the public (has agreed to meet downstairs if necessary)
- ❖ Rose River Farm is on the cover of the Spring Virginia Travel Guide and learned in our industry call yesterday that demand for the guide is up 43% (*announced they are continuing with WanderLove campaign because of the results so far. 202K website visits to WanderLove page on Virginia.org, 1.7million views of general VA video, 9400 partner referrals and Madison is one of 85 participants. We wrap up our official grant in June. Our ad which is part of the grant is in the March issue Blue Ridge Outdoors*)
 - Prince Michel received one of the LoveWorks grants and debuted yesterday (*Tomas Fernandez did an excellent job. He also did the DuCard Lovework and of course the gorgeous iron archways in Beasley Park*)
 - We still have one tenant at \$100 per month.
 - We had 77 true visitors March, not sure on website view, Google Analytics is still down.

- Delivering brochures to local Businesses that want them and also fulfilling leads.
- Our “Support Local” window clings and magnets are in, will be distributing those as well.
- Revaluation and AFID Grant –received Performance Agreement and under review
- Working with some of our wineries on possible VA Wine Board fund grant meetings the last couple of weeks
- Attended weekly CVPED meetings, VEDA Impact ED meetings and spring Virtual conference last week. CVSBDC Advisory meeting Tuesday, March 9th.
- Have attached both CVAPED and Central VA SBDC quarterly reports, they’ve hired
- Nelson and Madison’s Crafting a New Normal grant hosted several webinars for businesses: Is your business at risk for fraud, Go! Get PCI Compliant Webinar, and Covid resources
- Sending out updated SBA info and PPP info as it comes in.
- Working with Broadband Task Force
- Great “only in Madison” story of visitor's March 29th who wanted to visit Museum
- Central VA SBDC also hosted seminars and offering programs including Website Jump Start, they’ve hired Alexandra Littlehales from Madison to help with the Website aspect. Also working Pitch Preview to help businesses pitch their concepts for funding.
- We did a Letter of Support for Advancing Regionally Significant Sites with GO Virginia, as well as a Virginia Career Works Piedmont Region workforce initiative to support underserved counties like Madison to create a mobile workforce support staffer who would establish regular hours in Madison to serve job seekers and businesses. We also submitted a letter of support from Madison Wood Preservers since it is geared towards manufacturers.
- Next Tourism Committee Meeting Tuesday April 20th, 1:30pm Conference Room
- VDOT Permits for Cycling event mainly in Culpeper. May start working on Parade ones and TOTM just in case, although for TOTM guidelines would need to loosen a lot more. Getting bombarded with requests as well.
- Sharing/promoting of all events for Tourism and Business info including Spotlights that Connie handles
- FYI: Vacation May 2-9

Commonwealth Attorney: Clarissa Berry, Commonwealth Attorney, assisted the Game Warden with restocking the Heritage River; attended Graves' Market event; will be participating in a training on new laws in criminal justice; several jury trials to be forthcoming in the next few months.

Emergency Management Services: John Sherer, Coordinator of Emergency Management Services advised of the following stats:

- 4,681 residents have received their 1st shot
- 3,370 residents have received both doses
- 25% of local residents are fully vaccinated (to include those who are most vulnerable)
- Hotline still active; received 3,254 calls during the period of March 2, 2021 through April 5, 2021 (calls slowing down)
- Reported issue with Johnson vaccine this week (one shot vaccine); working with the
- Phase 2 will call for vaccinations for those individuals 16 years of age

- Anticipates that other venues (local hospitals and pharmacies) will be providing vaccines

E911: Brian Gordon, Director of Emergency Communications advised that he'll be meeting with representatives from Greene County shortly to discuss mapping for the radio system; will also meet with representatives from Fluvanna shortly; noted that the proposal for the future tower site at Hoover Ridge is going well; all going well with Hughes River endeavor; noted that Motorola is currently experiencing a backlog of assignments.

Treasurer: Stephanie Murray, Treasurer, was present; advised that meetings will resume with representatives from Avinity and Tyler Technologies on the cash management side of things; thanked Roger Berry, Director of Facilities and Joe Sexton for all of their help with relocating her department to 410 N. Main Street; accolades to the Board for the newly renovated space - encouraged the Board members to come visit.

Clerk of the Circuit Court: Leeta Louk, Clerk of the Circuit Court was present; highlights from the monthly report were as follows:

- \$104,603 was sent to the State
- \$28,500 was paid to the County
- 270 land deeds
- 40 judgements (11 estate)
- 7 court dates
- Piedmont Environmental Council has agreed to fund the endeavor to digitize all papers in the Clerk's Office and upload them to their website and the County's website

Planning Commission: Mike Mosko, Commission Chair, was present and advised that the Commission will be meeting next week to discuss applications for the upcoming month and to discuss amendments to ordinances/special use permits and they pertain to VDOT and health department approval of certain requests; also advised of a proposal of PRA and how the commission would like to proceed.

Facilities & Maintenance: Roger Berry, Director of Facilities & Maintenance was present; advised that last week was busy with all the relocation of County offices; additional details are still underway at 410 N. Main Street and being initiated prior to the opening of the building (i.e. touch up painting, counter work (i.e. Treasurer & Commissioner); advised that all residents will be advised that all offices have relocated from 414 N. Main Street to 410 N. Main Street; reported that Gracie Brooks (Madison Eagle) and Chuck Jackson (MadRAP) will visit the new building for a tour and will publish an article for the public.

IT: Bruce Livingston, IT, was present; advised that all network systems are in place at 410 N. Main Street; ERP meetings tomorrow for most of the day.

Administration: The Deputy Clerk provided an update on the furniture & fixtures that have been purchased to date for the renovation project; total spent this far is \$29,313.14; there are still a few more items that will be necessary; advised that some items were delivered today; all items needed for 414 N. Main Street will be held in storage until renovations at the building are complete; local vendor expressed gratitude for the County's business.

Sheriff's Office: Supervisor Foster advised that the Sheriff has reported that his department is seven (7) deputies short and four (4) of the deputies are out as a result of COVID quarantine.

Commissioner of the Revenue: Brian Daniel, Commissioner, was present via the online platform; expressed appreciation of the recent relocation; currently working with Avinity and Tyler Technologies; department is currently working on the real estate assessment process; accolades to Facilities staff for all of their help is coordinating the relocation of his department to 410 N. Main Street.

Old Business

3. Consideration: Revalation Vineyards - AFID Grant Agreement (Gardner): Tracey Gardner, Director of Economic Development & Tourism was present; advised that a governor's grant award was announced in October 2020 and awarded to Revalation Vineyard, Inc.; process called for the State to provide \$25,000 for the project that would be match from the County in cash and 'in-kind' services (i.e. waived building permit fees) state awarded an AFID grant opportunity to Revalation Vineyard; the entity will be required to:

- Create at least five (5) jobs
- Grow 100% of their own grapes

And:

- County would be required to provide \$25,000 to match the grant by means of in-cash and/or in-kind services (i.e. waiver of permit fees, tax-incentive financing).

Staff in the Economic Development & Tourism Office will be:

- Responsible for handling all associated paperwork for the proposal
- Funneling state/county monies through the IDA
- Determine whether all performance measures are being met by the recipient.

The County Administrator advised that the County will be charged with assuming the role of collection agent in the event the developer doesn't meet all goals as established in the agreement.

- *Supervisor Yowell: Feels that the proposed 'downside' is highly unlikely, based on the business owner's sense of responsibility and integrity*

Supervisor Yowell moved that the Board authorize the execution of the agreement subject to review of the final edition by the County Attorney, seconded by Supervisor Foster. ***Aye: Jackson, Hoffman, McGhee, Foster, Yowell. Nay: (0).***

4. Discussion on Broadband (Jackson): The Chairman advised that a recent discussion was held during the last commission meeting that was most positive.

Supervisor Yowell noted that discussions during the recent joint meeting revealed that all parties are most eager to provide broadband connectivity to the citizens of Madison County; noted that he also met with Deb Donehey, Rappahannock County Board member, to inquire as to why they established an Authority that included board members;

To which Ms. Donehey advised was done so as to allow the Board to have authority over the direction of the authority; eventually, Board members' terms will be staggered and eventually filled by citizens (from five (5) to seven (7)). She further noted that at a meeting, based upon input from Arthur Goff, Commonwealth Attorney and Garrey Curry, County Administrator, it was noted that 'in order for the County to convey and channel funds to a private wireless internet service provider, a Broadband Authority will need to be e formed.'

In regards to the Board's prior discussion concerning whether to hire a consultant, he suggested that the Board:

- Request the County Administrator to draft an RFP for a consultant to:
 1. Provide direction
 2. Make connections with ISP and stakeholders
 3. Provide the County with a final determination as to whether or not a Broadband Authority is needed

Information provided by Ms. Donehey was also forwarded to Ms. Gardner and will also be sent to the Board members for review.

Supervisor Yowell moved that the Board of Supervisor authorize the County Administrator to draft an RFP for a consultant to provide direction for providing broadband and cell phone service to Madison County residents, seconded by Supervisor Foster. *Aye: Jackson, Hoffman, McGhee, Foster, Yowell. Nay: (0).*

The County Administrator advised that the plan will be to work with Supervisor Yowell and Ms. Gardner to compile a plan; suggested that the RFP be reviewed by the Board prior to advertisement.

4a. Application for Tower Site at Hoover Ridge: Chairman Jackson advised that an application will be filed with Building & Zoning for the special use permit for the proposed request. The County Attorney was asked to review the application for clarity before it's signed.

Supervisor McGhee moved that the Board authorize the Chairman to sign the special use permit for the E911 Tower Site at Hoover Ridge, subject to review by the County Attorney, seconded by Supervisor Hoffman. *Aye: Jackson, Hoffman, McGhee, Foster, Yowell. Nay: (0).*

New Business

5. Presentation: Status Report on Marcus Alert System [Moved to Special Appearances]

6. Consideration: County & Schools Parking Lots Evaluation (Hobbs): The County Administrator provided a brief overview of the school's CIP to request that an evaluation of the parking lot at the Madison Primary School be initiated; however, due to cost involved, the scheme was to package the work with necessary paving of County parking lots; the CIP Committee has requested that a study be conducted and presented to engineers/architects for review. The initial amount has been disclosed as \$22,217.00 as an estimate to provide planning and a preliminary understanding of the scope of work and associated costs to accommodate the projects.

- *Chairman Jackson: Noted that the paving of several parking lots hasn't been maintained for many years; the proposed project will allow the County to attain cost estimates and a full perception of what can be in place to last; a report was provided at a prior CIP Committee meeting which yielded that the parking lot at the Madison Primary School will need extensive repair*

- *Supervisor McGhee: Suggested that efforts be made in line with the improvements being made to County and school facilities; also suggested that the parking lot at the Thrift Road Complex not be considered as a high priority*

Supervisor McGhee moved that the Board authorize the initial study of County and schools parking lots as proposed at a cost not to exceed \$23,217.00, seconded by Supervisor Foster. **Aye: Jackson, Hoffman, McGhee, Foster. Yowell. Nay: (0).**

6a: Report on Meeting with Orange Family Physicians (Hoffman & Wilks) [Moved to Special Appearances]

7. Greene County Lawsuit & Request to Exit Rapidan Service Authority (Jackson): Chairman Jackson suggested that the issue be discussed during today's closed session. In closing, he noted that Greene County desires to exist the Rapidan Service Authority; the County has constructed a Resolution for review and advisement; there will be possible action later this afternoon.

Information/Correspondence:

TJPCD Regional Cigarette Tax Proposal: The County Administrator advised that a proposal has been presented to manage the cigarette tax which will be done on a regional level; the proposed tax is being slated for initiation effective July 1, 2021; no recommendation is being made at this time.

Letter from Jess Sweely (Rec'd April 13): The County Administrator advised that today's packet contains a letter from Jess Sweely regarding the proposed budget document.

Animal Donations Funding Items: The County Administrator advised that the Animal Shelter has requested to use some of the funding received from animal donations.

Clarissa Berry, Commonwealth Attorney, advised that she will be unable to attend tonight's budget public hearing; advised that:

- a. The newspaper erred in reported that the Commonwealth Attorney's office had a \$100,000 increase in the budget, which includes personnel expenses of the new body-worn camera attorney position, which will only be \$2,700.00 (excluding personnel expenses) which will be used to cover office equipment/supplies associated with the new position.
- b. The funding request for \$20,000 to fund drug court was relayed to the County Administrator; the Board will need to provide a motion to add the requested funding to the proposed budget.

Ms. Berry also noted that all deputies now have body-worn cameras and all patrol vehicles are also equipment with in-car cameras (i.e. front and passenger back seat portion). It was also noted that the Commonwealth Attorney's Office will have to initiate a time study as suggested by criminal justice; her office will need to calculate the time spent in reviewing body-cam footage on a daily basis. In closing, it was noted that the body-worn camera equipment justifies having the additional position, and that based upon the time study that has been initiated, it's felt that there are too many prosecutors in the State, which she feels will ultimately be justified once footage details and time spent is reviewed and justified; also noted that much time is spent on misdemeanor cases that don't call for prosecution.

Criglersville Elementary School: Danny Crigler asked for an update on the demolition date of the old Criglersville Elementary School.

To which:

Chairman Jackson advised that a potential buyer is reviewing the property to assess if the site will accommodate his needs; it was noted that demolition will non-existent at this point.

Rappahannock River Basin Committee: Supervisor Yowell referred to a recent Rappahannock Rapidan Basin Commission meeting that focused on the Rapidan Blueway Program in partnership with Madison and Orange, which is in its sixth year; the feasibility study is underway, although many years behind; the process is ongoing at the moment and will result in a tourism outdoor recreational endeavor.

- *Supervisor McGhee advised that the County allocated funding from the County's TOT in the past to help fund the aforementioned proposed feasibility study*

Intersection at Pratts: John Sherer, Emergency Management Services Coordinator, referred to a recent vehicular accident at the intersection at Pratts and Fairgrounds Road, as a result of a motorist running the red light; VDEM and VDOT were notified of the incident.

- *Chairman Jackson: Advised that the six-year road improvement plan will be discussed shortly for the County; suggested that the Board follow up with VDOT and ascertain suggestions as the rumble strips don't appear to be very effect at this point*

Closed Session [Legal & Personnel]

On motion of Supervisor Hoffman, seconded by Supervisor Foster, the Board convened in a closed session pursuant to Virginia Code Sections:

- A. 2.2-3711(A)(7) for consultation with legal counsel and briefings by staff members or consultants pertaining to actual or probable litigation, where such consultation or briefing in open meeting would adversely affect the negotiating or litigating posture of the public body;
- B. 2.2-3711(A)(29) for discussion of the award of a public contract involving the expenditure of public funds and discussion of the terms or scope of such contract, where discussion in an open session would adversely affect the bargaining position or negotiating strategy of the public body; and
- C. 2.2-3711(A)(1) for discussion on the assignment, appointment, promotion, performance, demotion, salaries, disciplining, or resignation of the County Administrator.

Aye: Jackson, Hoffman, McGhee, Foster, Yowell. Nay: (0).

Supervisor Hoffman moved that the Board reconvene in open session, seconded by Supervisor Foster.

Aye: Jackson, Hoffman, McGhee, Foster, Yowell. Nay: (0).

Supervisor Hoffman moved to certify that only matters lawfully exempted from open meeting requirements pursuant to Virginia Code Sections 2.2-3711(A)(7), 2.2-3711(A)(29) and 2.2-3711(A)(1) and only matters that were identified in the motion to convene in a closed session were heard, discussed or considered in the closed meeting, seconded by Supervisor McGhee. ***Aye: Jackson, Hoffman, McGhee, Foster, Yowell. Nay: (0).***

As a result of Closed Session:

Supervisor Yowell moved to adopt Resolution #2021-7 [Consent to Greene County's Request to Withdraw from Rapidan Service Authority Pursuant to Virginia Code §15.2-5112, seconded by Supervisor Foster. *Aye: Jackson, Hoffman, McGhee, Foster, Yowell. Nay: (0)*
And reads as follows:

RESOLUTION
CONSENT TO GREENE COUNTY'S REQUEST TO WITHDRAW
FROM RAPIDAN SERVICE AUTHORITY PURSUANT TO
VIRGINIA CODE §15.2-5112
#2021-7

WHEREAS, on June 17, 1969, Madison County, Virginia formed Rapidan Service Authority with Orange County and Greene County, in compliance with the Virginia Water and Waste Authorities Act; and

WHEREAS, the purpose of forming Rapidan Service Authority was for the acquisition, construction, operation, and maintenance of water and sewer transmission systems for certain parts of Orange County, Greene County, and Madison County; and

WHEREAS, Rapidan Service Authority has used, and continues to use, Madison County's resources to develop and maintain water and sewer facilities serving portions of Orange County, Madison County and Greene County; and

WHEREAS, Rapidan Service Authority has served its customers from the time of its creation until the present; and

WHEREAS, in an opinion letter dated May 15, 2020, the Greene County Circuit Court raised issues related to the legality of a facility fee being charged to Rapidan Service Authority customers in Greene County; and

WHEREAS, after the opinion letter was issued, the Rapidan Service Authority Board voted to discontinue the collection of the facility fee; and

WHEREAS, since Rapidan Service Authority's Board's vote to discontinue the facility fee, Greene County has sought to withdraw from Rapidan Service Authority; and

WHEREAS, on April 6, 2021 Madison County was served with a lawsuit on RSA matters by Greene County, and

WHEREAS, despite the efforts by Greene County to withdraw, Rapidan Service Authority has continued its mission to provide water and sewer service to its customers; and

WHEREAS, Madison County is mindful that allowing Greene County to withdraw from Rapidan Service Authority will have a substantial impact upon Rapidan Service Authority's ability to borrow money to complete infrastructure, maintenance and development for Madison County and Orange County; and

WHEREAS, Madison County has been advised that the Orange County and Greene County representatives of Rapidan Service Authority would likely vote to dissolve the Rapidan Service Authority, unless Madison County consents to Greene County's withdrawal.

WHEREAS, Madison County is mindful that allowing Greene County to withdraw from Rapidan Service Authority will have a substantial negative impact on the rates Rapidan Service Authority will be forced to

charge its existing water and sewer users in Madison County and Orange County; and

WHEREAS, Orange County has represented that it will agree to continue its agreement with Rapidan Service Authority for no less than five years after Greene County's withdrawal.

WHEREAS, issues related to each County's respective debt must be resolved as part of the process of Greene County's withdrawal from Rapidan Service Authority; and

WHEREAS, the Bond Holders of Rapidan Service Authority and of Greene County shall have input into whether Greene County is allowed to withdraw from Rapidan Service Authority; and

WHEREAS, Virginia Code §15.2-5112 allows a locality to withdraw from an authority, provided it has unanimous consent from its localities, and so long as the Bond Holders consent to such withdrawal; and

WHEREAS, Madison County will reluctantly grant its Consent, so that Greene County can pursue its own water and sewer service authority; and

NOW, THEREFORE, BE IT RESOLVED Madison County hereby consents to the withdrawal by Greene County on the condition that Greene County provide evidence that the bond holders of both Greene County and Rapidan Service Authority consent to this withdrawal, and that the withdrawal follow the approvals and protocols set forth in §15.2-5112.

I, R. Clay Jackson, do hereby certify that the foregoing writing is true, correct copy of a Resolution duly adopted by the Board of Supervisors of Madison County, Virginia, by a vote of 5 to 0 as recorded below, at a meeting held on, April 13, 2021.

Public Hearings

Chairman Jackson referred to the three (3) items that were advertised for tonight's public hearings as follows:

- 8. FY22 Budget
- 9. FY22 Tax Rates
- 10. FY22 Administrative Fees.

FY22 Budget: The County Administrator provided a detailed overview of the proposed FY22 Budget as presented. The document provides a summary of next year's funding and expenditure details line-by-line, and has been published and posted to the County website. Highlights focused on the following:

- Goals/priorities
- Summary of adopted criteria
- Education
- Public Safety
- Payroll costs
- Breakout items
- Donations to outside agencies
- Cigarette Tax proposal
- IT and Financial Software proposed costs
- Reorganization of the County Administration Office
- Changes to employee healthcare costs/benefits

- The proposed budget will be adopted effective July 1, 2021 and includes a proposed three cents real estate tax increase (from .71 cents per \$100 assessed value to .74 cents per \$100 assessed value) and will call for the use of the County's fund balance to initiate balancing
- Efforts will be made to initiate work on attaining information on broadband services

Chairman Jackson opened the floor of the public hearing. The following individual(s) provided comments:

- Eleanor Montgomery: Comments pertained to: Concerns about the County website; comments from friends neighbors focused on proposed tax increase; budget proposition for mental health services (for county employees only); proposed raises (3%-5%) and how many will receive the increase; salary increases should be issued within the same guidelines as for those who receive social security benefits (1.3%); suggestions to allocate employee bonuses as opposed to giving raises; questioned unfunded mandates and what would transpire if the County refused to follow them if the penalty amount were less than funding to accommodate the mandate; the school budget request and what happened to federal funding that was allocated; questioned the number of residents that live on a fixed income; what will the citizens receive in lieu of paying increased taxes; the percentage of revenue generated by the tax increase vs. those with children; why has the Board decided to increase the tax rate during the pandemic; what percentage of revenue is generated from the property tax increase; what happens when the County doesn't receive federal or state funding; how secure is the county financially; how does the county plan to pay off the accumulated debt; what future planning has been researched; does the county have funds set aside for emergencies; what has the county done or plans to do to increase revenues besides increasing taxes.
- Kim Smith: Comments pertained to an article sent to the Board on inflation; referred to the proposed tax increase; feels there are many levels of government that are encouraging the nation into an inflationary period; advised that the inflation rate is now at 605%; referred to the proposed budget on the website and felt that the document should've been placed in a location that would've been easier for the citizens to find; feels that most residents have been adversely affected by the pandemic in one way or another; referred to the financial policies that indicate that the County has a responsibility to provide its citizens the level of government that is desired; made reference to the desire for a public safety campus or spending thousands of dollars on a soccer field; feels the county could consider funding broadband services here; suggested the County reduce the need for fiscal crisis to the taxpayers to refrain from folks having to choose between being able to eat and/or being able to purchase necessary medications; questioned what is realistic about projecting future federal funding when the debt is trillions of dollars and how long is that sustainable; feels there is more explanation needed regarding the Virginia Public Assistance(VPA) and Child Services Act (CSA); suggested the County assess the:
 - Proposed expansions
 - Compensation plan and evaluate annually
 - Pressure on the tax payers
 - Employee bonuses vs. raises

Questioned the:

- Funding noted for professional development (school system)

- What happened to the savings from the schools (closed during the initial onset of the pandemic)
- State mandated raise and if the state will provide funding or does the County
- Suggested that the proposed budget be posted to the website earlier next year and be put in a more convenient place on the website
- Questioned the state mandated raise and whether the state will fund this or does the County fund it on top of a 2% raise in December 2020; suggested that the proposed budget be posted to the website earlier next year in a place that would make it easier to find
- Jim Smith: Commented on the real estate tax increase; noted some difficulty in being able to initiate a detailed search of the website; noted that it was difficult to track much in the proposed budget or compare to past budget documents; critiqued the overall budget concept; made reference to the total population and the percentage that are over the age of 65 with a fixed income; most residents here have income below the national average and many are living at the poverty level; suggested that a disclaimer be in place for tax abatement prior to the tax reassessment; suggested that the landowners' ability to pay be assessed.
- Leri Thomas: Commented on past years and the fact that taxes are generally raised every other year; questioned why a tax increase is being proposed during the pandemic when many folks are unable to attend meetings, are struggling financially, and many are unable to join online to verbalize comments/concerns; the proposed tax increase doesn't sit well with many residents here; questioned why the transient occupancy tax revenue was moved to the general fund; doesn't feel that most citizens can fully understand the overall budgetary process; noted that (in her opinion) when the Board look to other sources for guidance, this leaves a wide margin for problems caused by following the knowledge of someone else without extensive justification; encouraged the Board to do things that will represent and help the citizens; questioned the funding being proposed for mental health counseling; encouraged the Board to seek out alternative revenue sources other than raising real estate taxes - many citizens are already over-extended; encouraged the Board to change ordinances to encourage and promote effective business in the County.

With no further comment(s) being brought forth, the public hearing session was closed to the public.

Comments from the Board:

- *Supervisor McGhee: Thanked the public for good input; verbalized concerns about the proposed tax increase but noted that the additional revenue will be used to balance the proposed budget; made reference to the sustainability of how the government will pay in order to operate in the County; the County is a no-growth locality and despite the perceptions of others, the County isn't any less business friendly, but does need to be more creative; the County's population isn't large enough (i.e. 13,300) to provide a heavy customer base; feels that the tax burden is falling on a small group of people; there are specific services the County is called to provide that will utilize the majority of the new funding being created; noted that the County will need to either cut costs or find new ways to manage funding for much needed services here; vices here; feels that the*

requirement to have three (3) acres for a commercial lot isn't acceptable but noted that the extra acreage is necessary in the event the business has to treat all wastewater that's generated on site.

- *Supervisor Foster: Questioned if the budgetary adjustments will be discussed at today's meeting*

- *Chairman Jackson: Noted that the County is working to promote/support new business here and enhance the County's tax base; letters of support have been issued to potential business opportunities here (i.e. cannabis research facility, commercial endeavors, etc.); the pandemic has caused much change here, but the County has continued to press forward by utilizing online meeting platforms; feels that things will always be a bit difficult for the county due to the rural nature of the locality; referred to the possible need for a future sewage treatment plant which will be quite an expensive project; noted that avenues are being assessed to seek ways to cut expenses and still be able to provide additional services within the County; many endeavors underway in the County (i.e. building renovations, IT staff, software/technology enhancements) have been postponed by prior Boards for many years, but are now greatly needed; referred to the changes in the governmental climate and how enhanced tools (i.e. body cam equipment) can assist local law enforcement in doing their job, and can also help to convict or acquit defendant once review of the camera footage has been initiated; referred to the need to enhance emergency medical services, mandates for E911 equipment to improve dead zones, and the need for renovations at the local elementary school despite the fact that student population hasn't increased; in closing, he noted that the County Administrator added the narratives noted in the proposed budget document.*
- *Supervisor Hoffman: Advised that all public comments received today have been negative, although no one present today attended any of the budget work sessions to ask questions or provide any input; noted that the Board works diligently on the budget process, and doesn't seek advice from outside sources, but constantly works on the budget document; the need to raise taxes is necessary in order to produce additional revenue and isn't a decision that's taken lightly; noted that many things are now being done within the County that have been postponed for several years by prior Boards; the primary school is most in need of renovations; anyone with suggestions was encouraged to provide input as it pertains to the County's proposed budget.*
- *Supervisor Yowell: Advised that he fully reviews the proposed budget document and compares any noted changes from the prior year's document; noted that most changes are in the area of public service; (i.e. emergency services, law enforcement, rescue, E911, etc.); advised that much of the County's population is 65+; noted that revenue can only be supported by additional residents with children, which in turn, will increase services; referred to Governor Harry Byrds' quote of 'a satisfied visitor is our best investment...'; referred to a past case (Cresere) that was highly favored but those who were in favor of the proposal didn't attend the public hearing to verbalize their support; also noted that the budget packet is always posted to the website and available for the citizens to view online, thanks to the County Administrator, who publishes the packet each Friday before the Tuesday's meeting; referred to the funding request to provide mental health counseling for staff which came from the Director of EMS and the effects of the pandemic on emergency services personnel and E911 personnel; also noted that drawing from the general fund isn't sustainable; the Board is working diligently to move the County forward.*

Proposed budgetary adjustments:

- *Chairman Jackson: Referred to over taxation and issues related to the pandemic; advised that the County departments usually return funding to the general fund; noted that the County's overall financial health is very good; suggested that the following suggestions be eliminated:*
 - EMS air medical (\$39,592)
 - Cigarette Tax (Reviewing)
 - Sale of Criglersville Elementary School (null)
 - Thrift Road Complex (does hold some value and could possibly be sold)
 - Commonwealth Attorney (in favor of the drug court endeavor)
 - State comp board funded positions with a 5% raise (funded by the State); noted that the County has routinely funded comp board positions above what they designate for salaries; suggested that the Board be provided with overall costs for five percent (5%) raises vs. three percent (3%) raises at the next meeting (i.e. option 5/5 or 3/3 for all staff)
- *Supervisor Hoffman: Doesn't feel that the County can afford to match what the Comp Board does; if followed, the allocation will need to be across the board for all employees.*
- *Supervisor Foster: Referred to the letter from the Sheriff regarding the proposed adjustment for his departmental staff; questioned if the County has numbers for the costs for other departments*
- *The County Administrator advised that he will initiate calculations for the above referenced percentages for all staff and provide data.*

After discussion, it was the consensus of the Board to request that the County Administrator prepare funding amounts for raises at the three percent (3%) and five percent (5%) level and present for review and discussion at the next meeting session.

- *Supervisor Yowell: Questioned Item 7c in regards to treatment of part-time and full-time employees; and if there is as large amount of part-time staff that have been employed by the County for an extensive amount of time; additional highlights focused on: questioned if there is a large amount of part-time staff that have been employed by the County for an extensive amount of time; additional highlights focused on:*
 - Shared cost for employee healthcare (employee/county)
 - Implementation of drug court
 - RV park expansion and future reopening

To which the County Administrator advised was listed due to COLA being given to part-time and full-time staff in prior years; noted that the County can elect not to provide raises to part-time staff.

- *Supervisor McGhee: Advised that costs at the regional jail did decrease this past year.*
- *Chairman Jackson: Referred to the future business expansion at Revalation Vineyards as per the AFID grant and the increase in taxes that will result from the expansion; renovations/reopening of RV park.*

IT Budget: The County Administrator referred to the initiation of several service contracts (i.e. increase in RDA service contract).

The County Administrator advised that a model is still being assessed between full-time, part-time and overtime staff hours.

After discussion, it was the consensus of the Board to also discuss the IT budget and assess EMS personnel costs at the next meeting session.

Public Comment

Chairman Jackson opened the floor for public comment. The following individual(s) provided comment(s):

- Jim Smith: Suggested that the County consider requesting that a rural utility service cooperative be established here in order to attain funding for public utilities.
- Robin Brown: Referred to the budget packet and feels that the overall size (498 pages) is quite overwhelming; doesn't feel that most citizens will understand the packet; suggested that a snapshot of the budget be on display at the senior center and local library for the public, as most citizens don't have internet access at home; noted that the citizens look to the Board of Supervisors as 'knowing it all' and 'having the citizens' best interest at heart'; questioned if there is a list of the staff directory on the website (similar to what the school system has in place); suggested that all improvements being made should be appropriately maintained.
- Supervisor Yowell: Provided a brief overview of the meeting packet and how to each topic can be researched within the document that's posted online.
- Eleanor Montgomery: Noted that most of the comments made did appear to be negative; thanked the Board of Supervisors for their efforts.
- Leri Smith: Referred to the ease of researching through the meeting packet via the online format; feels that changes within the family structure caused most folks to be unable to monitor what's transpiring within the community; accolades to the Board of Supervisors for its stance with the Piedmont Environmental Council concerning Crescere; noted that what the County is dealing with has been in the works for a while (i.e. expanding the sewer system).

With no further comment(s) being brought forth, the public comment opportunity was closed.

Adjourn:

With no further action being required, on motion of Supervisor Hoffman, seconded by Supervisor Foster, the meeting was adjourned. *Aye: Jackson, McGhee, Foster, Yowell. Nay: (0). Absent: Hoffman.*

R. Clay Jackson, Chairman
Madison County Board of Supervisors

Clerk of the Board of the Madison County Board of Supervisors
Copies: Board of Supervisors, County Attorney & Constitutional Officers
Adopted on: April 27, 2021

Adopted Items:

Resolution #2021-7 [Consent to Greene County's Request to Withdraw from Rapidan Service Authority Pursuant to Virginia Code §15.2-5112



Agenda
Board of Supervisors Meeting
Tuesday, April 13, 2021 at 4:00 PM
War Memorial Building Courtroom
2 S. Main Street
Madison, Virginia 22727

Call to Order, Pledge of Allegiance & Moment of Silence

Determine Presence of a Quorum / Adopt Agenda

Public Comment

Special Appearances

1. Report: Broadband Task Force (Yowell & McGhee)

Consent Agenda

- A. Approve Minutes from the March 13, 2021 Meeting
- B. Approve Minutes from the April 7, 2021 Meeting
- C. Approve Payment of Invoices from Bond Proceeds

Madison Primary School -	Various	\$695,830.49
Public Radio System	Mission Critical Partners	2,560.83
	Community Wireless Structures	2,000.00
Admin Bldg. Renovation	Norman Smith Architecture	2,100.00
	Clark Nexsen (tentative)	<u>262,680.67</u>
		\$965,171.99

Constitutional Officers, County Departments, Committees & Organizations

2. Monthly Reports

Old Business

3. Consideration: Revaluation Vineyards - AFID Grant Agreement (Gardner)
4. Discussion: Broadband (Jackson)

4a. Application for Tower Site at Hoover Ridge (Jackson)

New Business

5. Presentation: Status Report on Marcus Alert System (Gordon) Jim LaGrafte RRC SB

[Moved to Special Appearances]

6. Consideration: County & Schools Parking Lots Evaluation (Hobbs)

6a. Report on Meeting with Orange Family Physicians (Hoffman/Wilks)

[Moved to Special Appearances]

7. Consideration: Greene County Lawsuit & Request to Exit Rapidan Service Authority (Jackson) [Moved to Closed Session]

Public Hearings

8. FY22 Budget Worksession (Hobbs)
9. FY22 Tax Rates

10. FY22 Administrative Fees

Information/Correspondence

- *TJPDC Regional Cigarette Tax Proposal*
- *Letter from Jess Sweely (Rec'd April 13'2021)*
- *Animal Donations Funding Items*

Public Comment

Closed Session

11. Legal & Personnel

Adjourn

AMENDMENTS NOTED IN ROYAL BLUE WITH YELLOW HIGHLIGHT